

# Electronic Communications and Transactions Act, 2002

## No. 25 of 2002

*(English text signed by the President.)*  
*(Assented to 31 July 2002.)*

## ACT

To provide for the facilitation and regulation of electronic communications and transactions; to provide for the development of a national e-strategy for the Republic; to promote universal access to electronic communications and transactions and the use of electronic transactions by SMMEs; to provide for human resource development in electronic transactions; to prevent abuse of information systems; to encourage the use of e-government services; and to provide for matters connected therewith.

BE IT ENACTED by the Parliament of the Republic of South Africa, as follows:—

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## **CHAPTER I**

### **INTERPRETATION, OBJECTS AND APPLICATION**

#### **Definitions**

1. In this Act, unless the context indicates otherwise—

"**addressee**", in respect of a [data message](#), means a [person](#) who is intended by the [originator](#) to receive the [data message](#), but not a [person](#) acting as an [intermediary](#) in respect of that [data message](#);

"**advanced electronic signature**" means an [electronic signature](#) which results from a process which has been accredited by the Authority as provided for in [section 37](#);

"**authentication products or services**" means products or services designed to identify the holder of an [electronic signature](#) to other [persons](#);

"**authentication service provider**" means a [person](#) whose [authentication products or services](#) have been accredited by the Accreditation Authority under [section 37](#) or recognised under [section 40](#);

"**Authority**" means the .za Domain Name Authority;

"**automated transaction**" means an electronic [transaction](#) conducted or performed, in whole or in part, by means of [data messages](#) in which the conduct or [data messages](#) of one or both parties are not reviewed by a natural person in the ordinary course of such natural person's business or employment;

"**browser**" means a computer program which allows a [person](#) to read [hyperlinked data messages](#);

"cache" means high speed memory that stores [data](#) for relatively short periods of time, under computer control, in order to speed up [data](#) transmission or processing;

"**ccTLD**" means country code domain at the top level of the [Internet's domain name system](#) assigned according to the two-letter codes in the International Standard ISO 3166-1 (Codes for Representation of Names of Countries and their Subdivision);

"**certification service provider**" means a [person](#) providing an [authentication product or service](#) in the form of a digital certificate attached to, incorporated in or logically associated with a [data message](#);

"**consumer**" means any natural person who enters or intends entering into an electronic [transaction](#) with a supplier as the end user of the goods or services offered by that supplier;

"**Consumer Affairs Committee**" means the Consumer Affairs Committee established by section 2 of the Consumer Affairs (Unfair Business Practices) Act, 1988 (Act No. 71 of 1988);

"**critical data**" means [data](#) that is declared by the [Minister](#) in terms of [section 53](#) to be of importance to the protection of the national security of the Republic or the economic and social well-being of its citizens;

"**critical database**" means a collection of [critical data](#) in electronic form from where it may be accessed, reproduced or extracted;

"**critical database administrator**" means the [person](#) responsible for the management and control of a [critical database](#);

"**cryptography product**" means any product that makes use of cryptographic techniques and is used by a sender or recipient of [data messages](#) for the purposes of ensuring—

(a) that such [data](#) can be accessed only by relevant [persons](#);

(b) the authenticity of the [data](#);

(c) the integrity of the [data](#); or

(d) that the source of the [data](#) can be correctly ascertained;

"**cryptography provider**" means any [person](#) who provides or who proposes to provide [cryptography services](#) or products in the Republic;

"**cryptography service**" means any service which is provided to a sender or a recipient of a [data message](#) or to anyone storing a [data message](#), and which is designed to facilitate the use of cryptographic techniques for the purpose of ensuring—

(a) that such [data](#) or [data message](#) can be accessed or can be put into an intelligible form only by certain [persons](#);

(b) that the authenticity or integrity of such [data](#) or [data message](#) is capable of being ascertained;

(c) the integrity of the [data](#) or [data message](#); or

(d) that the source of the [data](#) or [data message](#) can be correctly ascertained;

"**cyber inspector**" means an inspector referred to in [Chapter XII](#);

"**data**" means electronic representations of information in any form;

"**data controller**" means any [person](#) who electronically requests, collects, collates, processes or stores [personal information](#) from or in respect of a [data subject](#);

"**data message**" means [data](#) generated, sent, received or stored by electronic means and includes—

(a) voice, where the voice is used in an [automated transaction](#); and

(b) a stored record;

"**data subject**" means any natural person from or in respect of whom [personal information](#) has been requested, collected, collated, processed or stored, after the commencement of this Act;

"**Department**" means the Department of Communications;

"**Director-General**" means the Director-General of the [Department](#);

"**domain name**" means an alphanumeric designation that is registered or assigned in respect of an electronic address or other resource on the [Internet](#);

"**domain name system**" means a system to translate [domain names](#) into [IP addresses](#) or other information;

"**e-government services**" means any public service provided by electronic means by any [public body](#) in the Republic;

"**electronic agent**" means a computer program or an electronic or other automated means used independently to initiate an action or respond to [data messages](#) or performances in whole or in part, in an [automated transaction](#);

"**electronic communication**" means a communication by means of [data messages](#);

"**electronic signature**" means [data](#) attached to, incorporated in, or logically associated with other [data](#) and which is intended by the user to serve as a signature;

"**e-mail**" means electronic mail, a [data message](#) used or intended to be used as a mail message between the [originator](#) and [addressee](#) in an [electronic communication](#);

"**home page**" means the primary entry point [web page](#) of a [web site](#);

"**hyperlink**" means a reference or link from some point in one [data message](#) directing a [browser](#) or other technology or functionality to another [data message](#) or point therein or to another place in the same [data message](#);

"**ICANN**" means the Internet Corporation for Assigned Names and Numbers, a California non-profit public benefit corporation established in terms of the laws of the state of California in the United States of America;

"**information system**" means a system for generating, sending, receiving, storing, displaying or otherwise processing [data messages](#) and includes the [Internet](#);

"**information system services**" includes the provision of connections, the operation of facilities for [information systems](#), the provision of access to [information systems](#), the transmission or routing of [data messages](#) between or among points specified by a user and the processing and storage of [data](#), at the individual request of the recipient of the service;

"**intermediary**" means a [person](#) who, on behalf of another [person](#), whether as agent or not, sends, receives or stores a particular [data message](#) or provides other services with respect to that [data message](#);

"**Internet**" means the interconnected system of networks that connects computers around

the world using the [TCP/IP](#) and includes future versions thereof;

"**IP address**" means the number identifying the point of connection of a computer or other device to the [Internet](#);

"**Minister**" means the Minister of Communications;

"**originator**" means a [person](#) by whom, or on whose behalf, a [data message](#) purports to have been sent or generated prior to storage, if any, but does not include a [person](#) acting as an [intermediary](#) with respect to that [data message](#);

"**person**" includes a [public body](#);

"**personal information**" means information about an identifiable individual, including, but not limited to—

(a) information relating to the race, gender, sex, pregnancy, marital status, national, ethnic or social origin, colour, sexual orientation, age, physical or mental health, well-being, disability, religion, conscience, belief, culture, language and birth of the individual;

(b) information relating to the education or the medical, criminal or employment history of the individual or information relating to financial transactions in which the individual has been involved;

(c) any identifying number, symbol, or other particular assigned to the individual;

(d) the address, fingerprints or blood type of the individual;

(e) the personal opinions, views or preferences of the individual, except where they are about another individual or about a proposal for a grant, an award or a prize to be made to another individual;

(f) correspondence sent by the individual that is implicitly or explicitly of a private or confidential nature or further correspondence that would reveal the contents of the original correspondence;

(g) the views or opinions of another individual about the individual;

(h) the views or opinions of another individual about a proposal for a grant, an award or a prize to be made to the individual, but excluding the name of the other individual where it appears with the views or opinions of the other individual; and

(i) the name of the individual where it appears with other [personal information](#) relating to the individual or where the disclosure of the name itself would reveal information about the individual,

but excludes information about an individual who has been dead for more than 20 years;

"**prescribe**" means prescribe by regulation under this Act;

"**private body**" means—

(a) a natural person who carries or has carried on any trade, business or profession, but only in such capacity;

(b) a partnership which carries or has carried on any trade, business or profession; or

(c) any former or existing juristic person,

but not a [public body](#);

"**public body**" means—

(a) any department of state or administration in the national or provincial sphere of government or any municipality in the local sphere of government; or

(b) any other functionary or institution when—

(i) exercising a power or performing a duty in terms of the Constitution or a provincial constitution; or

(ii) exercising a power or performing a function in terms of any legislation;

"**registrant**" means an applicant for or holder of a [domain name](#);

"**registrar**" means an entity which is licensed by the [Authority](#) to update a [repository](#);

"**registry**" means an entity licensed by the [Authority](#) to manage and administer a specific [subdomain](#);



"**repository**" means the primary register of the information maintained by a [registry](#);

"**second level domain**" means the [subdomain](#) immediately following the [ccTLD](#);

"**SMMEs**" means Small, Medium and Micro Enterprises contemplated in the Schedules to the Small Business Development Act, 1996 (Act No. 102 of 1996);

"**subdomain**" means any subdivision of the [.za domain name space](#) which begins at the [second level domain](#);

"**TCP/IP**" means the Transmission Control Protocol Internet Protocol used by an [information system](#) to connect to the [Internet](#);

"**TLD**" means a top level domain of the [domain name system](#);

"**third party**", in relation to a service provider, means a subscriber to the service provider's services or any other user of the service provider's services or a user of [information systems](#);

"**transaction**" means a transaction of either a commercial or non-commercial nature, and includes the provision of information and [e-government services](#);

"**universal access**" means access by all citizens of the Republic to [Internet](#) connectivity and electronic [transactions](#);

"**WAP**" means Wireless Application Protocol, an open international standard developed by the Wireless Application Protocol Forum Limited, a company incorporated in terms of the laws of the United Kingdom, for applications that use wireless communication and includes [Internet](#) access from a mobile phone;

"**web page**" means a [data message](#) on the [World Wide Web](#);

"**web site**" means any location on the [Internet](#) containing a [home page](#) or [web page](#);

"**World Wide Web**" means an information browsing framework that allows a user to locate and access information stored on a remote computer and to follow references from one computer to related information on another computer; and

"**.za domain name space**" means the [.za ccTLD](#) assigned to the Republic according to the two-letter codes in the International Standard ISO 3166-1.

## Objects of Act

2. (1) The objects of this Act are to enable and facilitate [electronic communications](#) and [transactions](#) in the public interest, and for that purpose to—
- (a) recognise the importance of the information economy for the economic and social prosperity of the Republic;
  - (b) promote [universal access](#) primarily in underserved areas;
  - (c) promote the understanding and, acceptance of and growth in the number of electronic [transactions](#) in the Republic;
  - (d) remove and prevent barriers to [electronic communications](#) and [transactions](#) in the Republic;
  - (e) promote legal certainty and confidence in respect of [electronic communications](#) and [transactions](#);
  - (f) promote technology neutrality in the application of legislation to [electronic communications](#) and [transactions](#);
  - (g) promote [e-government services](#) and [electronic communications](#) and transactions with public and private bodies, institutions and citizens;
  - (h) ensure that electronic [transactions](#) in the Republic conform to the highest international standards;
  - (i) encourage investment and innovation in respect of electronic [transactions](#) in the Republic;
  - (j) develop a safe, secure and effective environment for the [consumer](#), business and the

- Government to conduct and use electronic [transactions](#);
- (k) promote the development of electronic [transaction](#)s services which are responsive to the needs of users and [consumers](#);
  - (l) ensure that, in relation to the provision of electronic [transactions](#) services, the special needs of particular communities and, areas and the disabled are duly taken into account;
  - (m) ensure compliance with accepted International technical standards in the provision and development of [electronic communications](#) and [transactions](#);
  - (n) promote the stability of electronic [transactions](#) in the Republic;
  - (o) promote the development of human resources in the electronic [transactions](#) environment;
  - (p) promote [SMMEs](#) within the electronic [transactions](#) environment;
  - (q) ensure efficient use and management of the [.za domain name space](#); and
  - (r) ensure that the national interest of the Republic is not compromised through the use of [electronic communications](#).

### **Interpretation**

- 3. This Act must not be interpreted so as to exclude any statutory law or the common law from being applied to, recognising or accommodating electronic [transactions](#),[data messages](#) or any other matter provided for in this Act.

### **Sphere of application**

- 4. (1) Subject to any contrary provision in this section, this Act applies in respect of any electronic [transaction](#) or [data message](#).
- (2) This Act must not be construed as—
  - (a) requiring any [person](#) to generate, communicate, produce, process, send, receive, record, retain, store or display any information, document or signature by or in electronic form; or
  - (b) prohibiting a [person](#) from establishing requirements in respect of the manner in which that [person](#) will accept [data messages](#).
- (3) The sections of this Act mentioned in Column B of [Schedule 1](#) do not apply to the laws mentioned in Column A of that Schedule.
- (4) This Act must not be construed as giving validity to any [transaction](#) mentioned in [Schedule 2](#).
- (5) This Act does not limit the operation of any law that expressly authorises, prohibits or regulates the use of [data message](#)s, including any requirement by or under a law for information to be posted or displayed in a specified manner, or for any information or document to be transmitted by a specified method.

## **CHAPTER II**

### **MAXIMISING BENEFITS AND POLICY FRAMEWORK**

#### **Part 1**

#### **National e-strategy**

#### **National e-strategy**

5. (1) The [Minister](#) must, within 24 months after the promulgation of this Act, develop a three-year national e-strategy for the Republic, which must be submitted to the Cabinet for approval.
- (2) The Cabinet must, on acceptance of the national e-strategy, declare the implementation of the national e-strategy as a national priority.
- (3) The [Minister](#), in developing the national e-strategy as envisaged in subsection (1)—
- (a) must determine all matters involving e-government services in consultation with the Minister for the Public Service and Administration;
  - (b) must determine the roles of each [person](#), entity or sector in the implementation of the national e-strategy;
  - (c) must act as the responsible [Minister](#) for co-ordinating and monitoring the implementation of the national e-strategy;
  - (d) may make such investigations as he or she may consider necessary;
  - (e) may conduct research into and keep abreast of developments relevant to [electronic communications](#) and [transactions](#) in the Republic and internationally;
  - (f) must continually survey and evaluate the extent to which the objectives of the national e-strategy have been achieved;
  - (g) may liaise, consult and cooperate with public bodies, the private sector or any other [person](#); and
  - (h) may, in consultation with the Minister of Finance, appoint experts and other consultants on such conditions as the [Minister](#) may determine.
- (4)
- (a) The [Minister](#) must, in consultation with other members of the Cabinet, determine the subject matters to be addressed in the national e-strategy and the principles that must govern the implementation thereof.
  - (b) Prior to prescribing any subject matter and principles provided for in paragraph (a), the [Minister](#) must invite comments from all interested parties by notice in the *Gazette* and consider any comments received.
  - (c) The national e-strategy must, amongst others, set out—
    - (i) the electronic [transactions](#) strategy of the Republic, distinguishing between regional, national, continental and international strategies;
    - (ii) programmes and means to achieve [universal access](#), human resource development and development of [SMMEs](#) as provided for in this Part;
    - (iii) programmes and means to promote the overall readiness of the Republic in respect of electronic [transactions](#);
    - (iv) ways to promote the Republic as a preferred provider and user of electronic [transactions](#) in the international market;
    - (v) existing government initiatives directly or indirectly relevant to or impacting on the national e-strategy and, if applicable, how such initiatives are to be utilised in attaining the objectives of the national e-strategy;
    - (vi) the role expected to be performed by the private sector in the implementation of the national e-strategy and how government can solicit the participation of the private sector to perform such role;
    - (vii) the defined objectives, including time frames within which the objectives are to be achieved; and
    - (viii) the resources required to achieve the objectives provided for in the national e-strategy.
- (5) Upon approval by the Cabinet, the [Minister](#) must publish the national e-strategy in the *Gazette*.

- (6) For purposes of achieving the objectives of the national e-strategy, the [Minister](#) may, in consultation with the Minister of Finance—
- (a) procure funding from sources other than the State;
  - (b) allocate funds for implementation of the national e-strategy to such institutions and [persons](#) as are responsible for delivery in terms of the national e-strategy and supervise the execution of their mandate; and
  - (c) take any steps necessary to enable all relevant parties to carry out their respective obligations.
- (7) The [Minister](#) must annually report to the Cabinet on progress made and objectives achieved or outstanding and may include any other matter the [Minister](#) deems relevant.
- (8) The [Minister](#) must annually review the national e-strategy and where necessary make amendments thereto in consultation with all relevant members of the Cabinet.
- (9) No amendment or adaptation of the national e-strategy is effective unless approved by the Cabinet.
- (10) The [Minister](#) must publish any material revision of the national e-strategy in the *Gazette*.
- (11) The [Minister](#) must table an annual report in Parliament regarding the progress made in the implementation of the national e-strategy.

### **Universal access**

6. In respect of [universal access](#), the national e-strategy must outline strategies and programmes to—
- (a) provide [Internet](#) connectivity to disadvantaged communities;
  - (b) encourage the private sector to initiate schemes to provide [universal access](#);
  - (c) foster the adoption and use of new technologies for attaining [universal access](#); and
  - (d) stimulate public awareness, understanding and acceptance of the benefits of [Internet](#) connectivity and electronic transacting.

### **Previously disadvantaged persons and communities**

7. The [Minister](#), in developing the national e-strategy, must provide for ways of maximising the benefits of electronic [transactions](#) to historically disadvantaged [persons](#) and communities, including, but not limited to—
- (a) making facilities and infrastructure available or accessible to such [persons](#) and communities to enable the marketing and sale of their goods or services by way of electronic [transactions](#);
  - (b) providing or securing support services for such facilities and infrastructure to assist with the efficient execution of electronic [transactions](#); and
  - (c) rendering assistance and advice to such [persons](#) and communities on ways to adopt and utilise electronic [transactions](#) efficiently.

### **Development of human resources**

8. (1) The [Minister](#), in developing the national e-strategy, must provide for ways of promoting development of human resources set out in this section within the context of the government's integrated human resource development strategies, having regard to structures and programmes that have been established under existing laws.
- (2) The [Minister](#) must consult with the Ministers of Labour and Education on existing

facilities, programmes and structures for education, training and human resource development in the information technology sector relevant to the objects of this Act.

(3) Subject to subsections (1) and (2), the [Minister](#) must promote skills development in the areas of—

- (a) information technology products and services in support of electronic [transactions](#);
- (b) business strategies for [SMMEs](#) and other businesses to utilise electronic [transactions](#);
- (c) sectoral, regional, national, continental and international policy formulation for electronic [transactions](#);
- (d) project management on public and private sector implementation of electronic [transaction](#);
- (e) the management of the [.za domain name space](#);
- (f) the management of the [IP address](#) system for the African continent in consultation with other African states;
- (g) convergence between communication technologies affecting electronic transactions;
- (h) technology and business standards for electronic [transactions](#);
- (i) education on the nature, scope, impact, operation, use and benefits of electronic [transaction](#); and
- (j) any other matter relevant to electronic [transactions](#).

## **SMMEs**

9. The [Minister](#) must, in consultation with the Minister of Trade and Industry, evaluate the adequacy of any existing processes, programmes and infrastructure providing for the utilisation by [SMMEs](#) of electronic [transaction](#)s and, pursuant to such evaluation, may—
- (a) establish or facilitate the establishment of [electronic communication](#) centres for [SMMEs](#);
  - (b) facilitate the development of [web sites](#) or [web site](#) portals that will enable [SMMEs](#) to transact electronically and obtain information about markets, products and technical assistance; and
  - (c) facilitate the provision of such professional and expert assistance and advice to [SMMEs](#) on ways to utilise electronic transacting efficiently for their development.

## **Part 2**

### **Electronic transactions policy**

#### **Electronic transactions policy**

10. (1) The [Minister](#) must, subject to this Act, formulate electronic [transaction](#)s policy.
- (2) In formulating the policy contemplated in subsection (1), the [Minister](#) must—
- (a) act in consultation with members of the Cabinet directly affected by such policy formulation or the consequences thereof;
  - (b) have due regard to—
    - (i) the objects of this Act;
    - (ii) the nature, scope and impact of electronic [transactions](#);
    - (iii) international best practice and conformity with the law and guidelines of other jurisdictions and international bodies; and
    - (iv) existing laws and their administration in the Republic.

- (3) The [Minister](#) must publish policy guidelines in the *Gazette* on issues relevant to electronic [transactions](#) in the Republic.
- (4) In implementing this Chapter, the [Minister](#) must encourage the development of innovative [information systems](#) and the growth of related industry.

## CHAPTER III

### FACILITATING ELECTRONIC TRANSACTIONS

#### Part 1

#### Legal requirements for data messages

##### Legal recognition of data messages

11. (1) Information is not without legal force and effect merely on the grounds that it is wholly or partly in the form of a [data message](#).
- (2) Information is not without legal force and effect merely on the grounds that it is not contained in the [data message](#) purporting to give rise to such legal force and effect, but is merely referred to in such [data message](#).
- (3) Information incorporated into an agreement and that is not in the public domain is regarded as having been incorporated into a [data message](#) if such information is—
- (a) referred to in a way in which a reasonable [person](#) would have noticed the reference thereto and incorporation thereof; and
- (b) accessible in a form in which it may be read, stored and retrieved by the other party, whether electronically or as a computer printout as long as such information is reasonably capable of being reduced to electronic form by the party incorporating it.

##### Writing

12. A requirement in law that a document or Information must be in writing is met if the document or Information is—
- (a) in the form of a [data message](#); and
- (b) accessible in a manner usable for subsequent reference.

##### Signature

13. (1) Where the signature of a [person](#) is required by law and such law does not specify the type of signature, that requirement in relation to a [data message](#) is met only if an [advanced electronic signature](#) is used.
- (2) Subject to subsection (1), an [electronic signature](#) is not without legal force and effect merely on the grounds that it is in electronic form.
- (3) Where an [electronic signature](#) is required by the parties to an electronic [transaction](#) and the parties have not agreed on the type of [electronic signature](#) to be used, that requirement is met in relation to a [data message](#) if—
- (a) a method is used to identify the [person](#) and to indicate the [person's](#) approval of the information communicated; and
- (b) having regard to all the relevant circumstances at the time the method was used, the

method was as reliable as was appropriate for the purposes for which the information was communicated.

(4) Where an [advanced electronic signature](#) has been used, such signature is regarded as being a valid [electronic signature](#) and to have been applied properly, unless the contrary is proved.

(5) Where an [electronic signature](#) is not required by the parties to an electronic [transaction](#), an expression of intent or other statement is not without legal force and effect merely on the grounds that—

(a) it is in the form of a [data message](#); or

(b) it is not evidenced by an [electronic signature](#) but is evidenced by other means from which such [person](#)'s intent or other statement can be inferred.

## Original

14. (1) Where a law requires information to be presented or retained in its original form, that requirement is met by a [data message](#) if—

(a) the integrity of the information from the time when it was first generated in its final form as a [data message](#) or otherwise has passed assessment in terms of subsection (2);

and

(b) that information is capable of being displayed or produced to the [person](#) to whom it is to be presented.

(2) For the purposes of subsection 1(a), the integrity must be assessed—

(a) by considering whether the information has remained complete and unaltered, except for the addition of any endorsement and any change which arises in the normal course of communication, storage and display;

(b) in the light of the purpose for which the information was generated; and

(c) having regard to all other relevant circumstances.

## Admissibility and evidential weight of data messages

15. (1) In any legal proceedings, the rules of evidence must not be applied so as to deny the admissibility of a [data message](#), in evidence—

(a) on the mere grounds that it is constituted by a [data message](#); or

(b) if it is the best evidence that the [person](#) adducing it could reasonably be expected to obtain, on the grounds that it is not in its original form.

(2) Information in the form of a [data message](#) must be given due evidential weight.

(3) In assessing the evidential weight of a [data message](#), regard must be had to—

(a) the reliability of the manner in which the [data message](#) was generated, stored or communicated;

(b) the reliability of the manner in which the integrity of the [data message](#) was maintained;

(c) the manner in which its [originator](#) was identified; and

(d) any other relevant factor.

(4) A [data message](#) made by a [person](#) in the ordinary course of business, or a copy or printout of or an extract from such [data message](#) certified to be correct by an officer in the service of such [person](#), is on its mere production in any civil, criminal, administrative or disciplinary proceedings under any law, the rules of a self regulatory organisation or any other law or the common law, admissible in evidence against any [person](#) and rebuttable proof of the facts contained in such record, copy, printout or extract.

## Retention

16. (1) Where a law requires information to be retained, that requirement is met by retaining such information in the form of a [data message](#), if—
- (a) the information contained in the [data message](#) is accessible so as to be usable for subsequent reference;
  - (b) the [data message](#) is in the format in which it was generated, sent or received, or in a format which can be demonstrated to represent accurately the information generated, sent or received; and
  - (c) the origin and destination of that [data message](#) and the date and time it was sent or received can be determined.
- (2) The obligation to retain information as contemplated in subsection (1) does not extend to any information the sole purpose of which is to enable the message to be sent or received.

## Production of document or information

17. (1) Subject to [section 28](#), where a law requires a [person](#) to produce a document or information, that requirement is met if the [person](#) produces, by means of a [data message](#), an electronic form of that document or information, and if—
- (a) considering all the relevant circumstances at the time that the [data message](#) was sent, the method of generating the electronic form of that document provided a reliable means of assuring the maintenance of the integrity of the information contained in that document; and
  - (b) at the time the [data message](#) was sent, it was reasonable to expect that the information contained therein would be readily accessible so as to be usable for subsequent reference.
- (2) For the purposes of subsection (1), the integrity of the information contained in a document is maintained if the information has remained complete and unaltered, except for—
- (a) the addition of any endorsement; or
  - (b) any immaterial change, which arises in the normal course of communication, storage or display.

## Notarisation, acknowledgement and certification

18. (1) Where a law requires a signature, statement or document to be notarised, acknowledged, verified or made under oath, that requirement is met if the [advanced electronic signature](#) of the [person](#) authorised to perform those acts is attached to, incorporated in or logically associated with the [electronic signature](#) or [data message](#).
- (2) Where a law requires or permits a [person](#) to provide a certified copy of a document and the document exists in electronic form, that requirement is met if the [person](#) provides a print-out certified to be a true reproduction of the document or information.
- (3) Where a law requires or permits a [person](#) to provide a certified copy of a document and the document exists in paper or other physical form, that requirement is met if an electronic copy of the document is certified to be a true copy thereof and the certification is confirmed by the use of an [advanced electronic signature](#).



## Other requirements

19. (1) A requirement in a law for multiple copies of a document to be submitted to a single [addressee](#) at the same time, is satisfied by the submission of a single [data message](#) that is capable of being reproduced by that [addressee](#).
- (2) An expression in a law, whether used as a noun or verb, including the terms "document", "record", "file", "submit", "lodge", "deliver", "issue", "publish", "write in", "print" or words or expressions of similar effect, must be interpreted so as to include or permit such form, format or action in relation to a [data message](#) unless otherwise provided for in this Act.
- (3) Where a seal is required by law to be affixed to a document and such law does not [prescribe](#) the method or form by which such document may be sealed by electronic means, that requirement is met if the document indicates that it is required to be under seal and it includes the [advanced electronic signature](#) of the [person](#) by whom it is required to be sealed.
- (4) Where any law requires or permits a [person](#) to send a document or information by registered or certified post or similar service, that requirement is met if an electronic copy of the document or information is sent to the South African Post Office Limited, is registered by the said Post Office and sent by that Post Office to the electronic address provided by the sender.

## Automated transactions

20. In an [automated transaction](#)—
- (a) an agreement may be formed where an [electronic agent](#) performs an action required by law for agreement formation;
- (b) an agreement may be formed where all parties to a [transaction](#) or either one of them uses an [electronic agent](#);
- (c) a party using an [electronic agent](#) to form an agreement is, subject to paragraph (d), presumed to be bound by the terms of that agreement irrespective of whether that [person](#) reviewed the actions of the [electronic agent](#) or the terms of the agreement;
- (d) A party interacting with an [electronic agent](#) to form an agreement is not bound by the terms of the agreement unless those terms were capable of being reviewed by a natural person representing that party prior to agreement formation.
- (e) no agreement is formed where a natural person interacts directly with the [electronic agent](#) of another [person](#) and has made a material error during the creation of a [data message](#) and—
- (i) the [electronic agent](#) did not provide that [person](#) with an opportunity to prevent or correct the error;
- (ii) that [person](#) notifies the other [person](#) of the error as soon as practicable after that [person](#) has learned of it;
- (iii) that [person](#) takes reasonable steps, including steps that conform to the other [person](#)'s instructions to return any performance received, or, if instructed to do so, to destroy that performance; and
- (iv) that [person](#) has not used or received any material benefit or value from any performance received from the other [person](#).

## Part 2

### Communication of data messages

#### Variation by agreement between parties

21. This Part only applies if the parties involved in generating, sending, receiving, storing or otherwise processing [data messages](#) have not reached agreement on the issues provided for therein.

#### Formation and validity of agreements

22. (1) An agreement is not without legal force and effect merely because it was concluded partly or in whole by means of [data messages](#).  
(2) An agreement concluded between parties by means of [data message](#) is concluded at the time when and place where the acceptance of the offer was received by the offeror.

#### Time and place of communications, dispatch and receipt

23. A [data message](#)—
- (a) used in the conclusion or performance of an agreement must be regarded as having been sent by the [originator](#) when it enters an [information system](#) outside the control of the [originator](#) or, if the [originator](#) and [addressee](#) are in the same [information system](#), when it is capable of being retrieved by the [addressee](#);
  - (b) must be regarded as having been received by the [addressee](#) when the complete [data message](#) enters an [information system](#) designated or used for that purpose by the [addressee](#) and is capable of being retrieved and processed by the [addressee](#); and
  - (c) must be regarded as having been sent from the [originator](#)'s usual place of business or residence and as having been received at the [addressee](#)'s usual place of business or residence.

#### Expression of intent or other statement

24. As between the [originator](#) and the [addressee](#) of a [data message](#) an expression of intent or other statement is not without legal force and effect merely on the grounds that—
- (a) it is in the form of a [data message](#); or
  - (b) it is not evidenced by an [electronic signature](#) but by other means from which such [person](#)'s intent or other statement can be inferred.

#### Attribution of data messages to originator

25. A [data message](#) is that of the [originator](#) if it was sent by—
- (a) the [originator](#) personally;
  - (b) a [person](#) who had authority to act on behalf of the [originator](#) in respect of that [data message](#); or
  - (c) an [information system](#) programmed by or on behalf of the [originator](#) to operate automatically unless it is proved that the [information system](#) did not properly execute such programming.

## Acknowledgement of receipt of data message

26. (1) An acknowledgement of receipt of a [data message](#) is not necessary to give legal effect to that message.
- (2) An acknowledgement of receipt may be given by—
- (a) any communication by the [addressee](#), whether automated or otherwise; or
  - (b) any conduct of the [addressee](#), sufficient to indicate to the [originator](#) that the [data message](#) has been received.

## CHAPTER IV

### E-GOVERNMENT SERVICES

#### Acceptance of electronic filing and issuing of documents

27. Any [public body](#) that, pursuant to any law—
- (a) accepts the filing of documents, or requires that documents be created or retained;
  - (b) issues any pennit, licence or approval; or
  - (c) provides for a manner of payment,
- may, notwithstanding anything to the contrary in such law—
- (i) accept the filing of such documents, or the creation or retention of such documents in the fonn of [data messages](#);
  - (ii) issue such pennit, licence or approval in the fonn of a [data message](#); or
  - (iii) make or receive payment in electronic form or by electronic means.

#### Requirements may be specified

28. (1) In any case where a [public body](#) perfonns any of the functions referred to in [section 27](#), such body may specify by notice in the *Gazette*—
- (a) the manner and fonnat in which the [data messages](#) must be filed, created, retained or issued;
  - (b) in cases where the [data message](#) has to be signed, the type of [electronic signature](#) required;
  - (c) the manner and fonnat in which such [electronic signature](#) must be attached to, incorporated in or otherwise associated with the [data message](#);
  - (d) the identity of or criteria that must be met by any [authentication service provider](#) used by the [person](#) filing the [data message](#) or that such [authentication service provider](#) must be a preferred [authentication service provider](#);
  - (e) the appropriate control processes and procedures to ensure adequate integrity, security and confidentiality of [data messages](#) or payments; and
  - (f) any other requirements for [data messages](#) or payments.
- (2) For the purposes of subsection (1)(d) the South African Post Office Limited is a preferred [authentication service provider](#) and the [Minister](#) may designate any other [authentication service provider](#) as a preferred [authentication service provider](#) based on such [authentication service provider](#)'s obligations in respect of the provision of [universal access](#).

## CHAPTER V

### CRYPTOGRAPHY PROVIDERS

#### Register of cryptography providers

29. (1) The [Director-General](#) must establish and maintain a register of [cryptography providers](#).
- (2) The [Director-General](#) must record the following particulars in respect of a [cryptography provider](#) in that register:
- (a) The name and address of the [cryptography provider](#);
  - (b) a description of the type of [cryptography service](#) or [cryptography product](#) being provided; and
  - (c) such other particulars as may be [prescribed](#) to identify and locate the [cryptography provider](#) or its products or services adequately.
- (3) A [cryptography provider](#) is not required to disclose confidential information or trade secrets in respect of its [cryptography products](#) or [services](#).

#### Registration with Department

30. (1) No [person](#) may provide [cryptography services](#) or [cryptography products](#) in the Republic until the particulars referred to in [section 29](#) in respect of that [person](#) have been recorded in the register contemplated in [section 29](#).
- (2) A [cryptography provider](#) must in the [prescribed](#) manner furnish the Director General with the information required and pay the [prescribed](#) administrative fee.
- (3) A [cryptography service](#) or [cryptography product](#) is regarded as being provided in the Republic if it is provided—
- (a) from premises in the Republic;
  - (b) to a [person](#) who is present in the Republic when that [person](#) makes use of the service or product; or
  - (c) to a [person](#) who uses the service or product for the purposes of a business carried on in the Republic or from premises in the Republic.

#### Restrictions on disclosure of information

31. (1) Information contained in the register provided for in [section 29](#) must not be disclosed to any [person](#) other than to employees of the [Department](#) who are responsible for the keeping of the register.
- (2) Subsection (1) does not apply in respect of information which is disclosed—
- (a) to a relevant authority which investigates a criminal offence or for the purposes of any criminal proceedings;
  - (b) to government agencies responsible for safety and security in the Republic, pursuant to an official request;
  - (c) to a [cyber inspector](#);
  - (d) pursuant to section 11 or 30 of the Promotion of Access to Information Act, (Act No.2 of 2000); or
  - (e) for the purposes of any civil proceedings which relate to the provision of [cryptography services](#) or [cryptography products](#) and to which a [cryptography provider](#) is a party.

## **Application of Chapter and offences**

32. (1) The provisions of this Chapter do not apply to the National Intelligence Agency established in terms of section 3 of the Intelligence Services Act, 1994 (Act No. 38 of 1994).
- (2) A [person](#) who contravenes or fails to comply with a provision of this Chapter is guilty of an offence and liable on conviction to a fine or to imprisonment for a period not exceeding two years.

## **CHAPTER VI**

### **AUTHENTICATION SERVICE PROVIDERS**

#### **Part 1**

#### **Accreditation Authority**

##### **Definition**

33. In this Chapter, unless the context indicates otherwise—  
"accreditation" means recognition of an [authentication product or service](#) by the Accreditation Authority.

##### **Appointment of Accreditation Authority and other officers**

34. (1) For the purposes of this Chapter the [Director-General](#) must act as the Accreditation Authority.
- (2) The Accreditation Authority, after consultation with the [Minister](#), may appoint employees of the [Department](#) as Deputy Accreditation Authorities and officers.

##### **Accreditation to be voluntary**

35. Subject to [section 30](#), a [person](#) may, without the prior authority of any other [person](#), sell or provide [authentication products or services](#) in the Republic.

##### **Powers and duties of Accreditation Authority**

36. (1) The Accreditation Authority may—
- (a) monitor the conduct, systems and operations of an [authentication service provider](#) to ensure its compliance with [section 38](#) and the other obligations of [authentication service providers](#) in terms of this Act;
  - (b) temporarily suspend or revoke the accreditation of an [authentication product or service](#); and
  - (c) appoint an independent auditing firm to conduct periodic audits of the [authentication service provider](#) to ensure its compliance with [section 38](#) and the other obligations of [authentication service providers](#) in terms of this Act.
- (2) The Accreditation Authority must maintain a publicly accessible database in respect of—

- (a) [authentication products or services](#) accredited in terms of [section 37](#);
- (b) authentication products and services recognised in terms of [section 40](#);
- (c) revoked accreditations or recognitions; and
- (d) such other information as may be [prescribed](#).

## Part 2

### Accreditation

#### Accreditation of authentication products and services

37. (1) The Accreditation Authority may accredit authentication products and services in support of [advanced electronic signatures](#).
- (2) An application for accreditation must—
- (a) be made to the Accreditation Authority in the [prescribed](#) manner supported by the [prescribed](#) information; and
  - (b) be accompanied by a non-refundable [prescribed](#) fee.
- (3) A [person](#) falsely holding out its products or services to be accredited by the Accreditation Authority is guilty of an offence.

#### Criteria for accreditation

38. (1) The Accreditation Authority may not accredit [authentication products or services](#) unless the Accreditation Authority is satisfied that an [electronic signature](#) to which such [authentication products or services](#) relate—
- (a) is uniquely linked to the user;
  - (b) is capable of identifying that user;
  - (c) is created using means that can be maintained under the sole control of that user; and
  - (d) will be linked to the [data](#) or [data message](#) to which it relates in such a manner that any subsequent change of the [data](#) or [data message](#) is detectable;
  - (e) is based on the face-to-face identification of the user.
- (2) For purposes of subsection (1), the Accreditation Authority must have regard to the following factors in respect of an [authentication service provider](#) prior to accrediting [authentication products or services](#):
- (a) Its financial and human resources, including its assets;
  - (b) the quality of its hardware and software systems;
  - (c) its procedures for processing of products or services;
  - (d) the availability of information to third parties relying on the [authentication product or service](#);
  - (e) the regularity and extent of audits by an independent body;
  - (f) the factors referred to in subsection (4) where the products and services are rendered by a [certification service provider](#); and
  - (g) any other relevant factor which may be [prescribed](#).
- (3) For the purposes of subsections (2)(b) and (c), the hardware and software systems and procedures must at least—
- (a) be reasonably secure from intrusion and misuse;
  - (b) provide a reasonable level of availability, reliability and correct operation;
  - (c) be reasonably suited to performing their intended functions; and
  - (d) adhere to generally accepted security procedures.

- (4) For the purposes of subsection (1), where the products or services are provided by a [certification service provider](#), the Accreditation Authority may stipulate, prior to accrediting [authentication products or services](#)—
- (a) the technical and other requirements which certificates must meet;
  - (b) the requirements for issuing certificates;
  - (c) the requirements for certification practice statements;
  - (d) the responsibilities of the [certification service provider](#);
  - (e) the liability of the [certification service provider](#);
  - (f) the records to be kept and the manner in which and length of time for which they must be kept;
  - (g) requirements as to adequate certificate suspension and revocation procedures; and
  - (h) requirements as to adequate notification procedures relating to certificate suspension and revocation.
- (5) The Accreditation Authority may impose any conditions or restrictions necessary when accrediting an [authentication product or service](#).

### **Revocation or termination of accreditation**

39. (1) The Accreditation Authority may suspend or revoke an accreditation if it is satisfied that the [authentication service provider](#) has failed or ceases to meet any of the requirements, conditions or restrictions subject to which accreditation was granted under [section 38](#) or recognition was given in terms of [section 40](#).
- (2) Subject to the provisions of subsection (3), the Accreditation Authority may not suspend or revoke the accreditation or recognition contemplated in subsection (1) unless it has—
- (a) notified the [authentication service provider](#) in writing of its intention to do so;
  - (b) given a description of the alleged breach of any of the requirements, conditions or restrictions subject to which accreditation was granted under [section 38](#) or recognition was given in terms of [section 40](#); and
  - (c) afforded the [authentication service provider](#) the opportunity to—
    - (i) respond to the allegations in writing; and
    - (ii) remedy the alleged breach within a reasonable time.
- (3) The Accreditation Authority may suspend accreditation granted under [section 38](#) or recognition given under [section 40](#) with immediate effect for a period not exceeding 90 days, pending implementation of the procedures required by subsection (2), if the continued accreditation or recognition of the [authentication service provider](#) is reasonably likely to result in irreparable harm to [consumers](#) or any [person](#) involved in an electronic [transaction](#) in the Republic.
- (4) An [authentication service provider](#) whose products or services have been accredited in terms of this Chapter may terminate such accreditation at any time, subject to such conditions as may be agreed to at the time of accreditation or thereafter.

### **Accreditation of foreign products and services**

40. (1) The [Minister](#) may, by notice in the *Gazette* and subject to such conditions as may be determined by him or her, recognise the accreditation or similar recognition granted to any [authentication service provider](#) or its [authentication products or services](#) in any foreign jurisdiction.

(2) An [authentication service provider](#) falsely holding out its products or services to have been recognised by the [Minister](#) in terms of subsection (1), is guilty of an offence.

### **Accreditation regulations**

41. The [Minister](#) may make regulations in respect of—
- (a) the rights and obligations of [persons](#) relating to the provision of accredited products and services;
  - (b) the manner in which the Accreditation Authority must administer and supervise compliance with those obligations;
  - (c) the procedure pertaining to the granting, suspension and revocation of accreditation;
  - (d) fees to be paid;
  - (e) information security requirements or guidelines; and
  - (f) any other relevant matter which it is necessary or expedient to [prescribe](#) for the proper implementation of this Chapter.

## **CHAPTER VII**

### **CONSUMER PROTECTION**

#### **Scope of application**

42. (1) This Chapter applies only to electronic [transactions](#).
- (2) [Section 44](#) does not apply to an electronic [transaction](#)—
- (a) for financial services, including but not limited to, investment services, insurance and reinsurance operations, banking services and operations relating to dealings in securities;
  - (b) by way of an auction;
  - (c) for the supply of foodstuffs, beverages or other goods intended for everyday consumption supplied to the home, residence or workplace of the [consumer](#);
  - (d) for services which began with the [consumer's](#) consent before the end of the seven-day period referred to in [section 44\(1\)](#);
  - (e) where the price for the supply of goods or services is dependent on fluctuations in the financial markets and which cannot be controlled by the supplier;
  - (f) where the goods—
    - (i) are made to the [consumer's](#) specifications;
    - (ii) are clearly personalised;
    - (iii) by reason of their nature cannot be returned; or
    - (iv) are likely to deteriorate or expire rapidly;
  - (g) where audio or video recordings or computer software were unsealed by the [consumer](#);
  - (h) for the sale of newspapers, periodicals, magazines and books;
  - (i) for the provision of gaming and lottery services; or
  - (j) for the provision of accommodation, transport, catering or leisure services and where the supplier undertakes, when the [transaction](#) is concluded, to provide these services on a specific date or within a specific period.
- (3) This Chapter does not apply to a regulatory authority established in terms of a law if that law [prescribes consumer](#) protection provisions in respect of electronic [transactions](#).

#### **Information to be provided**



43. (1) A supplier offering goods or services for sale, for hire or for exchange by way of an electronic [transaction](#) must make the following information available to [consumer](#)s on the [web site](#) where such goods or services are offered:
- (a) Its full name and legal status;
  - (b) its physical address and telephone number;
  - (c) its [web site](#) address and [e-mail](#) address;
  - (d) membership of any self-regulatory or accreditation bodies to which that supplier belongs or subscribes and the contact details of that body;
  - (e) any code of conduct to which that supplier subscribes and how that code of conduct may be accessed electronically by the [consumer](#);
  - (f) in the case of a legal person, its registration number, the names of its office bearers and its place of registration;
  - (g) the physical address where that supplier will receive legal service of documents;
  - (h) a sufficient description of the main characteristics of the goods or services offered by that supplier to enable a [consumer](#) to make an informed decision on the proposed electronic [transaction](#);
  - (i) the full price of the goods or services, including transport costs, taxes and any other fees or costs;
  - (j) the manner of payment;
  - (k) any terms of agreement, including any guarantees, that will apply to the [transaction](#) and how those terms may be accessed, stored and reproduced electronically by [consumers](#);
  - (l) the time within which the goods will be dispatched or delivered or within which the services will be rendered;
  - (m) the manner and period within which [consumers](#) can access and maintain a full record of the [transaction](#);
  - (n) the return, exchange and refund policy of that supplier;
  - (o) any alternative dispute resolution code to which that supplier subscribes and how the wording of that code may be accessed electronically by the [consumer](#);
  - (p) the security procedures and privacy policy of that supplier in respect of payment, payment information and [personal information](#);
  - (q) where appropriate, the minimum duration of the agreement in the case of agreements for the supply of products or services to be performed on an ongoing basis or recurrently; and
  - (r) the rights of [consumers](#) in terms of [section 44](#), where applicable.
- (2) The supplier must provide a [consumer](#) with an opportunity—
- (a) to review the entire electronic [transaction](#);
  - (b) to correct any mistakes; and
  - (c) to withdraw from the [transaction](#), before finally placing any order.
- (3) If a supplier fails to comply with the provisions of subsection (1) or (2), the [consumer](#) may cancel the [transaction](#) within 14 days of receiving the goods or services under the [transaction](#).
- (4) If a [transaction](#) is cancelled in terms of subsection (3)—
- (a) the [consumer](#) must return the performance of the supplier or, where applicable, cease using the services performed; and
  - (b) the supplier must refund all payments made by the [consumer](#) minus the direct cost of returning the goods.
- (5) The supplier must utilise a payment system that is sufficiently secure with reference to accepted technological standards at the time of the [transaction](#) and the type of [transaction](#) concerned.

(6) The supplier is liable for any damage suffered by a [consumer](#) due to a failure by the supplier to comply with subsection (5).

### **Cooling-off period**

44. (1) A [consumer](#) is entitled to cancel without reason and without penalty any [transaction](#) and any related credit agreement for the supply—
- (a) of goods within seven days after the date of the receipt of the goods; or
  - (b) of services within seven days after the date of the conclusion of the agreement.
- (2) The only charge that may be levied on the [consumer](#) is the direct cost of returning the goods.
- (3) If payment for the goods or services has been effected prior to a [consumer](#) exercising a right referred to in subsection (1), the [consumer](#) is entitled to a full refund of such payment, which refund must be made within 30 days of the date of cancellation.
- (4) This section must not be construed as prejudicing the rights of a [consumer](#) provided for in any other law.

### **Unsolicited goods, services or communications**

45. (1) Any [person](#) who sends unsolicited commercial communications to [consumers](#), must provide the [consumer](#)—
- (a) with the option to cancel his or her subscription to the mailing list of that [person](#); and
  - (b) with the identifying particulars of the source from which that [person](#) obtained the [consumer's personal information](#), on request of the [consumer](#).
- (2) No agreement is concluded where a [consumer](#) has failed to respond to an unsolicited communication.
- (3) Any [person](#) who fails to comply with or contravenes subsection (1) is guilty of an offence and liable, on conviction, to the penalties [prescribed](#) in [section 89](#)(1).
- (4) Any [person](#) who sends unsolicited commercial communications to a [person](#) who has advised the sender that such communications are unwelcome, is guilty of an offence and liable, on conviction, to the penalties [prescribed](#) in [section 89](#)(1).

### **Performance**

46. (1) The supplier must execute the order within 30 days after the day on which the supplier received the order, unless the parties have agreed otherwise.
- (2) Where a supplier has failed to execute the order within 30 days or within the agreed period, the [consumer](#) may cancel the agreement with seven days' written notice.
- (3) If a supplier is unable to perform in terms of the agreement on the grounds that the goods or services ordered are unavailable, the supplier must immediately notify the [consumer](#) of this fact and refund any payments within 30 days after the date of such notification.

### **Applicability of foreign law**

47. The protection provided to [consumers](#) in this Chapter, applies irrespective of the legal system applicable to the agreement in question.

### **Non-exclusion**

48. Any provision in an agreement which excludes any rights provided for in this Chapter is null and void.

### **Complaints to Consumer Affairs Committee**

49. A [consumer](#) may lodge a complaint with the [Consumer Affairs Committee](#) in respect of any non-compliance with the provisions of this Chapter by a supplier.

## **CHAPTER VIII**

### **PROTECTION OF PERSONAL INFORMATION**

#### **Scope of protection of personal information**

50. (1) This Chapter only applies to [personal information](#) that has been obtained through electronic [transactions](#).
- (2) A [data controller](#) may voluntarily subscribe to the principles outlined in [section 51](#) by recording such fact in any agreement with a [data subject](#).
- (3) A [data controller](#) must subscribe to all the principles outlined in [section 51](#) and not merely to parts thereof.
- (4) The rights and obligations of the parties in respect of the breach of the principles outlined in [section 51](#) are governed by the terms of any agreement between them.

#### **Principles for electronically collecting personal information**

51. (1) A [data controller](#) must have the express written permission of the [data subject](#) for the collection, collation, processing or disclosure of any [personal information](#) on that [data subject](#) unless he or she is permitted or required to do so by law.
- (2) A [data controller](#) may not electronically request, collect, collate, process or store [personal information](#) on a [data subject](#) which is not necessary for the lawful purpose for which the [personal information](#) is required.
- (3) The [data controller](#) must disclose in writing to the [data subject](#) the specific purpose for which any [personal information](#) is being requested, collected, collated, processed or stored.
- (4) The [data controller](#) may not use the [personal information](#) for any other purpose than the disclosed purpose without the express written permission of the [data subject](#), unless he or she is permitted or required to do so by law.
- (5) The [data controller](#) must, for as long as the [personal information](#) is used and for a period of at least one year thereafter, keep a record of the [personal information](#) and the specific purpose for which the [personal information](#) was collected.
- (6) A [data controller](#) may not disclose any of the [personal information](#) held by it to a [third party](#), unless required or permitted by law or specifically authorised to do so in writing by the [data subject](#).
- (7) The [data controller](#) must, for as long as the [personal information](#) is used and for a period of at least one year thereafter, keep a record of any [third party](#) to whom the [personal information](#) was disclosed and of the date on which and the purpose for which it was disclosed.
- (8) The [data controller](#) must delete or destroy all [personal information](#) which has become obsolete.

(9) A party controlling [personal information](#) may use that [personal information](#) to compile profiles for statistical purposes and may freely trade with such profiles and statistical [data](#), as long as the profiles or statistical [data](#) cannot be linked to any specific [data subject](#) by a [third party](#).

## CHAPTER IX

### PROTECTION OF CRITICAL DATABASES

#### Scope of critical database protection

52. The provisions of this Chapter only apply to a [critical database administrator](#) and [critical databases](#) or parts thereof.

#### Identification of critical data and critical databases

53. The [Minister](#) may by notice in the *Gazette*—

- declare certain classes of information which is of importance to the protection of the national security of the Republic or the economic and social well-being of its citizens to be [critical data](#) for the purposes of this Chapter; and
- establish procedures to be followed in the identification of [critical databases](#) for the purposes of this Chapter.

#### Registration of critical databases

54. (1) The [Minister](#) may by notice in the *Gazette* determine—

- requirements for the registration of [critical databases](#) with the [Department](#) or such other body as the [Minister](#) may specify;
- procedures to be followed for registration; and
- any other matter relating to registration.

(2) For purposes of this Chapter, registration of a [critical database](#) means recording the following information in a register maintained by the [Department](#) or by such other body as the [Minister](#) may specify:

- The full name, address and contact details of the [critical database](#) administrator;
- the location of the [critical database](#), including the locations of component parts thereof where a [critical database](#) is not stored at a single location; and
- a general description of the categories or types of information stored in the [critical database](#) excluding the contents of such [critical database](#).

#### Management of critical databases

55. (1) The [Minister](#) may [prescribe](#) minimum standards or prohibitions in respect of—

- the general management of [critical databases](#);
- access to, transfer and control of [critical databases](#);
- infrastructural or procedural rules and requirements for securing the integrity and authenticity of [critical data](#);
- procedures and technological methods to be used in the storage or archiving of [critical databases](#);
- disaster recovery plans in the event of loss of [critical database](#) or parts thereof; and

- (f) any other matter required for the adequate protection, management and control of [critical databases](#).
- (2) In respect of [critical databases](#) administered by public bodies, all regulations contemplated in subsection (1) must be made in consultation with all members of the Cabinet affected by the provisions of this Chapter: Provided that the [Minister](#) must not record information contemplated in [section 54](#)(2) if that information could reasonably compromise—
- (a) the security of such databases; or
  - (b) the physical safety of a [person](#) in control of the [critical database](#).
- (3) This Chapter must not be construed so as to prejudice the right of a [public body](#) to perform any function authorised in terms of any other law.

### **Restrictions on disclosure of information**

56. (1) Information contained in the register provided for in [section 54](#) must not be disclosed to any [person](#) other than to employees of the [Department](#) who are responsible for the keeping of the register.
- (2) Subsection (1) does not apply in respect of information which is disclosed—
- (a) to a relevant authority which is investigating a criminal offence or for the purposes of any criminal proceedings;
  - (b) to government agencies responsible for safety and security in the Republic pursuant to an official request;
  - (c) to a [cyber inspector](#) for purposes of [section 57](#);
  - (d) pursuant to sections 11 and 30 of the Promotion of Access to Information Act, 2000;
- or
- (e) for the purposes of any civil proceedings which relate to the [critical data](#) or parts thereof.

### **Right of inspection**

57. (1) The [Director-General](#) may, from time to time, cause audits to be performed at a [critical database administrator](#) to evaluate compliance with the provisions of this Chapter.
- (2) The audit may be performed either by [cyber inspectors](#) or an independent auditor.

### **Non-compliance with Chapter**

58. (1) Should the audit contemplated in [section 57](#) reveal non-compliance by the [critical database administrator](#) with this Chapter, the [Director-General](#) must notify the [critical database administrator](#) thereof in writing, stating—
- (a) the finding of the audit report;
  - (b) the action required to remedy the non-compliance; and
  - (c) the period within which the remedial action must be performed.
- (2) A [critical database administrator](#) that fails to take the remedial action within the period stated in the notice is guilty of an offence.

## **CHAPTER X**

### **DOMAIN NAME AUTHORITY AND ADMINISTRATION**

## Part 1

### Establishment and incorporation of .za domain name authority

#### Establishment of Authority

59. A juristic person to be known as the .za Domain Name Authority is hereby established for the purpose of assuming responsibility for the [.za domain name space](#) as from a date determined by the [Minister](#) by notice in the *Gazette* and by notifying all relevant authorities.

#### Incorporation of Authority

60. (1) The [Minister](#) must, within 12 months of the date of commencement of this Act, take all steps necessary for the incorporation of the [Authority](#) as a company contemplated in section 21(1) of the Companies Act, 1973 (Act No. 61 of 1973).
- (2) All citizens and permanent residents of the Republic are eligible for membership of the [Authority](#) and must be registered as members upon application and on payment of a nominal fee to cover the cost of registration of membership and without having to comply with any formality.
- (3) For the purpose of the incorporation of the [Authority](#) a [person](#) representing the [Minister](#) and the members of Namespace ZA as at the date of application for incorporation must be deemed to be members of the [Authority](#).

#### Authority's memorandum and articles of association

61. (1) The memorandum of association and articles of association of the [Authority](#) must be consistent with this Chapter and, except where this Chapter provides to the contrary, also with the Companies Act, 1973 (Act No. 61 of 1973).
- (2) Notwithstanding the Companies Act, 1973, an amendment to the memorandum of association or articles of association affecting any arrangement made by any provision of this Chapter, does not have any legal force and effect unless the [Minister](#) has consented in writing to such an amendment, which consent may not be withheld unreasonably.
- (3) No fee is payable in terms of the Companies Act, 1973, in respect of the reservation of the name of the company, the registration of the said memorandum and articles and the issue of the certificate to commence business.
- (4) The memorandum and articles of association of the [Authority](#) must, amongst others, provide for—
- (a) the rules for the convening and conducting of meetings of the Board, including the quorum required for and the minutes to be kept of those meetings;
  - (b) the manner in which decisions are to be made;
  - (c) the establishment of any division of the [Authority](#) to perform specialised functions;
  - (d) the establishment and functioning of committees, including a management committee;
  - (e) the co-opting by the Board or a committee of any [person](#) to assist the [Authority](#) or committee in the consideration of any particular matter;
  - (f) the preparation by the Board of an annual business plan in terms of which the activities of the [Authority](#) are planned annually;

- (g) the banking and investment of funds by the Board;
- (h) provisions to regulate the manner in which, and procedures whereby, expertise from any [person](#) is obtained in order to further the objects of the [Authority](#);
- (i) the determination through arbitration of any dispute concerning the interpretation of the memorandum and articles of association of the [Authority](#);
- (j) the delegation of powers and assignment of duties to directors, committees and employees: Provided that the Board may—
  - (i) not be divested of any power or duty by virtue of the delegation or assignment; and
  - (ii) vary or set aside any decision made under any delegation or in terms of any assignment;
- (k) the procedures and criteria for the establishment and disestablishment of [second level domains](#) and for delegations to such domains;
- (l) appeal mechanisms;
- (m) the tenure of directors;
- (n) the circumstances under and the manner in which a directorship is terminated;
- (o) criteria for the disqualification of directors;
- (p) the method of determining the allowances to be paid to directors for attending meetings; and
- (q) the powers and duties of directors.

## Part 2

### Governance and staffing of Authority

#### Board of directors of Authority

62. (1) The [Authority](#) is managed and controlled by a Board of Directors consisting of nine directors, one of whom is the chairperson.
- (2) The process of appointment is the following:
- (a) The [Minister](#) must appoint an independent selection panel consisting of five [persons](#), who command public respect for their fair-mindedness, wisdom and understanding of issues concerning the [Internet](#), culture, language, academia and business, the names of whom must be placed in a notice in the *Gazette*;
  - (b) the [Minister](#) must invite nominations for members of the Board from the public through newspapers which have general circulation throughout the Republic, on-line news services, radio and by notice in the *Gazette*;
  - (c) nominations must be made to the panel established in terms of paragraph (a);
  - (d) the panel must recommend to the [Minister](#) names of nine [persons](#) to be appointed to the Board taking into account the sectors of stakeholders listed in subsection (3)(b);
  - (e) if the [Minister](#) is not satisfied that the recommendations of the panel comply with subsection (3) the [Minister](#) may request the panel to review its recommendations and make new ones;
  - (f) the [Minister](#) must appoint the members of the Board, and publish the names of those appointed in the *Gazette*;
  - (g) the [Minister](#) must appoint the Chairperson of the Board from among the names recommended by the panel.
- (3)
- (a) The Board, when viewed collectively, must be broadly representative of the demographics of the country, including having regard to gender and disability.
  - (b) Sectors of stakeholders contemplated in subsection (2)(d) are—

- (i) The existing [Domain Name](#) community;
  - (ii) Academic and legal sectors;
  - (iii) Science, technology and engineering sectors;
  - (iv) Labour;
  - (v) Business and the private sector;
  - (vi) Culture and language;
  - (vii) Public sector;
  - (viii) [Internet](#) user community.
- (4) Directors must be [persons](#) who are committed to fairness, openness and accountability and to the objects of this Act.
- (5) All directors serve in a part-time and non-executive capacity.
- (6) Any vacancy on the Board must be filled in accordance with subsections (2) and (3).

### **Staff of Authority**

- 63.** (1) The chief executive officer of the [Authority](#) appointed by the Board must perform any work incidental to the functions of the [Authority](#).
- (2) The chief executive officer must be assisted by staff appointed by the Board.
- (3) The Board must determine the conditions of service, remuneration and service benefits of the chief executive officer and the staff.
- (4) If the chief executive officer is for any reason unable to perform his or her functions, the Board may designate a [person](#) in the service of the [Authority](#) to act as the acting chief executive officer until the chief executive officer is able to resume office.

## **Part 3**

### **Functions of Authority**

#### **Licensing of registrars and registries**

- 64.** (1) No [person](#) may update a [repository](#) or administer a [second level domain](#) unless such [person](#) is licensed to do so by the [Authority](#).
- (2) An application to be licensed as a [registrar](#) or [registry](#) must be made in the [prescribed](#) manner and subject to the [prescribed](#) fees.
- (3) The [Authority](#) must apply the [prescribed](#) conditions and criteria when evaluating an application referred to in subsection (2).

#### **Functions of Authority**

- 65.** (1) The [Authority](#) must—
- (a) administer and manage the [.za domain name space](#);
  - (b) comply with international best practice in the administration of the [.za domain name space](#);
  - (c) license and regulate [registries](#);
  - (d) license and regulate [registrars](#) for the respective [registries](#); and
  - (e) publish guidelines on—
    - (i) the general administration and management of the [.za domain name space](#);
    - (ii) the requirements and procedures for [domain name](#) registration; and
    - (iii) the maintenance of and public access to a [repository](#),



with due regard to the policy directives which the [Minister](#) may make from time to time by notice in the *Gazette*.

(2) The [Authority](#) must enhance public awareness on the economic and commercial benefits of [domain name](#) registration.

(3) The [Authority](#)—

(a) may conduct such investigations as it may consider necessary;

(b) must conduct research into and keep abreast of developments in the Republic and elsewhere on the [domain name system](#);

(c) must continually survey and evaluate the extent to which the [.za domain name space](#) meets the needs of the citizens of the Republic; and

(d) may, from time to time, issue information on the registration of [domain names](#) in the Republic.

(4) The [Authority](#) may, and must when so requested by the [Minister](#), make recommendations to the [Minister](#) in relation to policy on any matter relating to the [.za domain name space](#).

(5) The [Authority](#) must continually evaluate the effectiveness of this Act and things done in terms thereof towards the management of the [.za domain name space](#).

(6) The [Authority](#) may—

(a) liaise, consult and co-operate with any [person](#) or other authority; and

(b) appoint experts and other consultants on such conditions as the [Authority](#) may determine.

(7) The [Authority](#) must respect and uphold the vested rights and interests of parties that were actively involved in the management and administration of the [.za domain name space](#) at the date of its establishment: Provided that—

(a) such parties must be granted a period of six months during which they may continue to operate in respect of their existing delegated sub-domains; and

(b) after the expiry of the six-month period, such parties must duly apply to be licensed [registrars](#) and [registries](#) as provided for in this Part.

## Part 4

### Finances and reporting

#### Finances of Authority

66. (1) All money received by the [Authority](#) must be deposited in a banking account in the name of the [Authority](#) with a bank established under the Banks Act, 1990 (Act No. 94 of 1990), or a mutual bank established under the Mutual Banks Act, 1993 (Act No. 124 of 1993).

(2) The chief executive officer is the accounting officer of the [Authority](#) and must ensure that—

(a) proper record of all the financial [transactions](#), assets and liabilities of the [Authority](#) are kept; and

(b) as soon as possible, but not later than three months after the end of a financial year, accounts reflecting the income and expenditure of the [Authority](#) and a balance sheet of the assets and liabilities of the [Authority](#) as at the end of that financial year are prepared and submitted to the Board and [Minister](#).

(3) The [Authority](#) is funded from—

(a) the capital invested in or lent to the [Authority](#);

(b) money appropriated by Parliament for that purpose;

- (c) income derived from the sale or other commercial exploitation of its licenses, approvals, products, technology, services or expertise in terms of this Act;
  - (d) loans raised by the [Authority](#);
  - (e) the proceeds of any sale of assets;
  - (f) income or interest earned on the [Authority](#)'s cash balances or on money invested by it; and
  - (g) money received by way of grant, contribution, donation or inheritance from any source inside or outside the Republic.
- (4) The funds of the [Authority](#) must be utilised to meet the expenditure incurred by the [Authority](#) in connection with its functioning, business and operations in terms of this Act.
- (5)
- (a) The money may be so utilised only as provided for in a statement of the [Authority](#)'s estimated income and expenditure, that has been approved by the [Minister](#).
  - (b) Money received by way of grant, contribution, donation or inheritance in terms of subsection (3)(g), must be utilised in accordance with any conditions imposed by the grantor, contributor, donor or testator concerned.
- (6)
- (a) The Board must in each financial year, at a time determined by the [Minister](#), submit to the [Minister](#) for approval a statement of the [Authority](#)'s estimated income and expenditure for the next financial year.
  - (b) The Board may at any time during the course of a financial year, submit a supplementary statement of estimated income and expenditure of the [Authority](#) for that financial year, to the [Minister](#) for approval.
  - (c) The [Minister](#) may grant the approval of the statement referred to in paragraph (a), with the agreement of the Minister of Finance.
  - (d) The [Authority](#) may not incur any expenditure in excess of the total amount approved under paragraph (c).
- (7) The Board may establish a reserve fund for any purpose that is connected with the [Authority](#)'s functions under this Act and has been approved by the Minister, and may allocate to the reserve fund the money that may be made available for the purposes in the statement of estimated income and expenditure or supplementary statement contemplated in subsection (6).
- (8) To the extent that the [Authority](#) is provided with start-up capital by the State, the [Authority](#) may, at the election of the Minister of Finance, be made subject to the Public Finance Management Act, (Act No.1 of 1999), until such time as the [Authority](#), to the satisfaction of the Minister of Finance, becomes self-sustaining through the alternative sources of revenue provided for in subsection (3).

## **Reports**

67. As soon as practicable after the end of every financial year, the Board must submit a report on its activities during that year to the [Minister](#) who must table that report in Parliament.

## **Part 5**

### **Regulations**

#### **Regulations regarding Authority**

68. The [Authority](#) may, with the approval of the [Minister](#), make regulations regarding—
- (a) the requirements which [registries](#) and [registrars](#) must meet in order to be licensed, including objective standards relating to operational accuracy, stability, robustness and efficiency;
  - (b) the circumstances and manner in which registrations may be assigned, registered, renewed, refused, or revoked by the [registries](#) with due regard to the express recognition of the right of groups and members of groups within the Republic to identify with, use or communicate cultural, linguistic, geographical, indigenous or any other expressions of heritage including any visual or audible elements or attributes thereof;
  - (c) pricing policy;
  - (d) provisions for the restoration of a [domain name](#) registration and penalties for late payments;
  - (e) the terms of the [domain name](#) registration agreement which [registries](#) and [registrars](#) must adopt and use in registering [domain names](#), including issues in respect of privacy, [consumer](#) protection and alternative dispute resolution;
  - (f) processes and procedures to avoid unfair and anti-competitive practices, including bias to, or preferential treatment of actual or prospective [registrants](#), [registries](#) or [registrars](#), protocols or products;
  - (g) requirements to ensure that each [domain name](#) contains an administrative and technical contact;
  - (h) the creation of new sub-domains;
  - (i) procedures for ensuring monitoring of compliance with the provisions of this Act and the regulations provided for in this Chapter, including regular [.za domain name space](#) technical audits;
  - (j) such other matters relating to the [.za domain name space](#) as it may be necessary to [prescribe](#) to achieve the objectives of this Chapter; and
  - (k) policy to be applied by the [Authority](#).

## Part 6

### Alternative dispute resolution

#### Alternative dispute resolution

69. (1) The [Minister](#), in consultation with the Minister of Trade and Industry, must make regulations for an alternative mechanism for the resolution of disputes in respect of the [.za domain name space](#).
- (2) The regulations must be made with due regard to existing international precedent.
- (3) The regulations may [prescribe](#)—
- (a) procedures for the resolution of certain types of disputes determined in the regulations and which relate to a [domain name](#) registration;
  - (b) the role which the [Authority](#) must fulfil in administering the dispute resolution procedure;
  - (c) the appointment, role and function of dispute resolution adjudicators;
  - (d) the procedure and rules which must be followed in adjudicating disputes;
  - (e) unlawful actions or activities in respect of [domain names](#), distinguishing between criminal and civil liability;
  - (f) measures to prevent unlawful actions or activities with respect to [domain names](#);
  - (g) the manner, costs of and time within which a determination must be made;
  - (h) the implementation of determinations made in terms of the dispute resolution

procedure;

- (i) the limitation of liability of [registrars](#) and [registries](#) for implementing a determination; and
- (j) the enforcement and publication of determinations.

## CHAPTER XI

### LIMITATION OF LIABILITY OF SERVICE PROVIDERS

#### Definition

70. In this Chapter, "service provider" means any [person](#) providing [information system services](#).

#### Recognition of representative body

71. (1) The [Minister](#) may, on application by an industry representative body for service providers by notice in the *Gazette*, recognise such body for purposes of [section 72](#).
- (2) The [Minister](#) may only recognise a representative body referred to in subsection (1) if the [Minister](#) is satisfied that—
- (a) its members are subject to a code of conduct;
  - (b) membership is subject to adequate criteria;
  - (c) the code of conduct requires continued adherence to adequate standards of conduct; and
  - (d) the representative body is capable of monitoring and enforcing its code of conduct adequately.

#### Conditions for eligibility

72. The limitations on liability established by this Chapter apply to a service provider only if—
- (a) the service provider is a member of the representative body referred to in [section 71](#); and
  - (b) the service provider has adopted and implemented the official code of conduct of that representative body.

#### Mere conduit

73. (1) A service provider is not liable for providing access to or for operating facilities for [information systems](#) or transmitting, routing or storage of [data messages](#) via an [information system](#) under its control, as long as the service provider—
- (a) does not initiate the transmission;
  - (b) does not select the [addressee](#);
  - (c) performs the functions in an automatic, technical manner without selection of the [data](#); and
  - (d) does not modify the [data](#) contained in the transmission.
- (2) The acts of transmission, routing and of provision of access referred to in subsection (1) include the automatic, intermediate and transient storage of the information transmitted in so far as this takes place—

- (a) for the sole purpose of carrying out the transmission in the [information system](#);
  - (b) in a manner that makes it ordinarily inaccessible to anyone other than anticipated recipients; and
  - (c) for a period no longer than is reasonably necessary for the transmission.
- (3) Notwithstanding this section, a competent court may order a service provider to terminate or prevent unlawful activity in terms of any other law.

## Caching

74. (1) A service provider that transmits [data](#) provided by a recipient of the service via an [information system](#) under its control is not liable for the automatic, intermediate and temporary storage of that [data](#), where the purpose of storing such [data](#) is to make the onward transmission of the [data](#) more efficient to other recipients of the service upon their request, as long as the service provider—
- (a) does not modify the [data](#);
  - (b) complies with conditions on access to the [data](#);
  - (c) complies with rules regarding the updating of the [data](#), specified in a manner widely recognised and used by industry;
  - (d) does not interfere with the lawful use of technology, widely recognised and used by industry, to obtain information on the use of the [data](#); and
  - (e) removes or disables access to the [data](#) it has stored upon receiving a take-down notice referred to in [section 77](#).
- (2) Notwithstanding this section, a competent court may order a service provider to terminate or prevent unlawful activity in terms of any other law.

## Hosting

75. (1) A service provider that provides a service that consists of the storage of [data](#) provided by a recipient of the service, is not liable for damages arising from [data](#) stored at the request of the recipient of the service, as long as the service provider—
- (a) does not have actual knowledge that the [data message](#) or an activity relating to the [data message](#) is infringing the rights of a [third party](#); or
  - (b) is not aware of facts or circumstances from which the infringing activity or the infringing nature of the [data message](#) is apparent; and
  - (c) upon receipt of a take-down notification referred to in [section 77](#), acts expeditiously to remove or to disable access to the [data](#).
- (2) The limitations on liability established by this section do not apply to a service provider unless it has designated an agent to receive notifications of infringement and has provided through its services, including on its [web sites](#) in locations accessible to the public, the name, address, phone number and [e-mail](#) address of the agent.
- (3) Notwithstanding this section, a competent court may order a service provider to terminate or prevent unlawful activity in terms of any other law.
- (4) Subsection (1) does not apply when the recipient of the service is acting under the authority or the control of the service provider.

## Information location tools

76. A service provider is not liable for damages incurred by a [person](#) if the service provider refers or links users to a [web page](#) containing an infringing [data message](#) or infringing

activity, by using information location tools, including a directory, index, reference, pointer, or [hyperlink](#), where the service provider—

- (a) does not have actual knowledge that the [data message](#) or an activity relating to the [data message](#) is infringing the rights of that [person](#);
- (b) is not aware of facts or circumstances from which the infringing activity or the infringing nature of the [data message](#) is apparent;
- (c) does not receive a financial benefit directly attributable to the infringing activity; and
- (d) removes, or disables access to, the reference or link to the [data message](#) or activity within a reasonable time after being informed that the [data message](#) or the activity relating to such [data message](#), infringes the rights of a [person](#).

### **Take-down notification**

77. (1) For the purposes of this Chapter, a notification of unlawful activity must be in writing, must be addressed by the complainant to the service provider or its designated agent and must include—
- (a) the full names and address of the complainant;
  - (b) the written or [electronic signature](#) of the complainant;
  - (c) identification of the right that has allegedly been infringed;
  - (d) identification of the material or activity that is claimed to be the subject of unlawful activity;
  - (e) the remedial action required to be taken by the service provider in respect of the complaint;
  - (f) telephonic and electronic contact details, if any, of the complainant;
  - (g) a statement that the complainant is acting in good faith;
  - (h) a statement by the complainant that the information in the take-down notification is to his or her knowledge true and correct; and
- (2) Any [person](#) who lodges a notification of unlawful activity with a service provider knowing that it materially misrepresents the facts is liable for damages for wrongful take-down.
- (3) A service provider is not liable for wrongful take-down in response to a notification.

### **No general obligation to monitor**

78. (1) When providing the services contemplated in this Chapter there is no general obligation on a service provider to—
- (a) monitor the [data](#) which it transmits or stores; or
  - (b) actively seek facts or circumstances indicating an unlawful activity.
- (2) The [Minister](#) may, subject to section 14 of the Constitution, [prescribe](#) procedures for service providers to—
- (a) inform the competent public authorities of alleged illegal activities under taken or information provided by recipients of their service; and
  - (b) to communicate to the competent authorities, at their request, information enabling the identification of recipients of their service.

### **Savings**

79. This Chapter does not affect—

- (a) any obligation founded on an agreement;
- (b) the obligation of a service provider acting as such under a licensing or other regulatory regime established by or under any law;
- (c) any obligation imposed by law or by a court to remove, block or deny access to any [data message](#); or
- (d) any right to limitation of liability based on the common law or the Constitution.

## CHAPTER XII

### CYBER INSPECTORS

#### Appointment of cyber inspectors

80. (1) The [Director-General](#) may appoint any employee of the [Department](#) as a [cyber inspector](#) empowered to perform the functions provided for in this Chapter.
- (2) A [cyber inspector](#) must be provided with a certificate of appointment signed by or on behalf of the [Director-General](#) in which it is stated that he or she has been appointed as a [cyber inspector](#).
- (3) A certificate provided for in subsection (2) may be in the form of an [advanced electronic signature](#).
- (4) When a [cyber inspector](#) performs any function in terms of this Act, he or she must—
- (a) be in possession of a certificate of appointment referred to in subsection (2); and
  - (b) show that certificate to any [person](#) who—
    - (i) is subject to an investigation or an employee of that [person](#); or
    - (ii) requests to see the certificate.
- (5) Any [person](#) who—
- (a) hinders or obstructs a [cyber inspector](#) in the performance of his or her functions in terms of this Chapter; or
  - (b) falsely holds himself or herself out as a [cyber inspector](#), is guilty of an offence.

#### Powers of cyber inspectors

81. (1) A [cyber inspector](#) may—
- (a) monitor and inspect any [web site](#) or activity on an [information system](#) in the public domain and report any unlawful activity to the appropriate authority;
  - (b) in respect of a [cryptography service provider](#)—
    - (i) investigate the activities of a [cryptography service provider](#) in relation to its compliance or non-compliance with the provisions of this Act; and
    - (ii) issue an order in writing to a [cryptography service provider](#) to comply with the provisions of this Act;
  - (c) in respect of an [authentication service provider](#)—
    - (i) investigate the activities of an [authentication service provider](#) in relation to its compliance or non-compliance with the provisions of this Act;
    - (ii) investigate the activities of an [authentication service provider](#) falsely holding itself, its products or services out as having been accredited by the [Authority](#) or recognised by the [Minister](#) as provided for in [Chapter VI](#);
    - (iii) issue an order in writing to an [authentication service provider](#) to comply with the provisions of this Act; and

(d) in respect of a [critical database administrator](#), perform an audit as provided for in [section 57](#).

(2) Any statutory body, including the South African Police Service, with powers of inspection or search and seizure in terms of any law may apply for assistance from a [cyber inspector](#) to assist it in an investigation: Provided that—

(a) the requesting body must apply to the [Department](#) for assistance in the [prescribed](#) manner; and

(b) the [Department](#) may authorise such assistance on certain conditions.

### **Power to inspect, search and seize**

**82.** (1) A [cyber inspector](#) may, in the performance of his or her functions, at any reasonable time, without prior notice and on the authority of a warrant issued in terms of [section 83\(1\)](#), enter any premises or access an [information system](#) that has a bearing on an investigation and—

(a) search those premises or that [information system](#);

(b) search any [person](#) on those premises if there are reasonable grounds for believing that the [person](#) has personal possession of an article, document or record that has a bearing on the investigation;

(c) take extracts from, or make copies of any book, document or record that is on or in the premises or in the [information system](#) and that has a bearing on the investigation;

(d) demand the production of and inspect relevant licences and registration certificates as provided for in any law;

(e) inspect any facilities on the premises which are linked or associated with the [information system](#) and which have a bearing on the investigation;

(f) have access to and inspect the operation of any computer or equipment forming part of an [information system](#) and any associated apparatus or material which the [cyber inspector](#) has reasonable cause to suspect is or has been used in connection with any offence;

(g) use or cause to be used any [information system](#) or part thereof to search any [data](#) contained in or available to such [information system](#);

(h) require the [person](#) by whom or on whose behalf the [cyber inspector](#) has reasonable cause to suspect the computer or [information system](#) is or has been used, or require any [person](#) in control of, or otherwise involved with the operation of the computer or [information system](#) to provide him or her with such reasonable technical and other assistance as he or she may require for the purposes of this Chapter; or

(i) make such inquiries as may be necessary to ascertain whether the provisions of this Act or any other law on which an investigation is based, have been complied with.

(2) A [person](#) who refuses to co-operate or hinders a [person](#) conducting a lawful search and seizure in terms of this section is guilty of an offence.

(3) The Criminal Procedure Act, 1977 (Act No. 51 of 1977), applies with the necessary changes to searches and seizures in terms of this Act.

(4) For purposes of this Act, any reference in the Criminal Procedure Act, 1977, to "premises" and "article" includes an [information system](#) as well as [data messages](#).

### **Obtaining warrant**

**83.** (1) Any magistrate or judge may, upon a request from a [cyber inspector](#) but subject to the provisions of section 25 of the Criminal Procedure Act, 1977 (Act No. 51 of 1977),



issue a warrant required by a [cyber inspector](#) in terms of this Chapter.

(2) For the purposes of subsection (1), a magistrate or judge may issue a warrant where—

- (a) an offence has been committed within the Republic;
  - (b) the subject of an investigation is—
    - (i) a South African citizen or ordinarily resident in the Republic; or
    - (ii) present in the Republic at the time when the warrant is applied for; or
  - (c) information pertinent to the investigation is accessible from within the area of jurisdiction of the court.
- (3) A warrant to enter, search and seize may be issued at any time and must—
- (a) identify the premises or [information system](#) that may be entered and searched; and
  - (b) specify which acts may be performed thereunder by the [cyber inspector](#) to whom it is issued.
- (4) A warrant to enter and search is valid until—
- (a) the warrant has been executed;
  - (b) the warrant is cancelled by the [person](#) who issued it or in that [person's](#) absence, by a [person](#) with similar authority;
  - (c) the purpose for issuing it has lapsed; or
  - (d) the expiry of one month from the date on which it was issued.
- (5) A warrant to enter and search premises may be executed only during the day, unless the judge or magistrate who issued it, authorises that it may be executed at any other time.

### **Preservation of confidentiality**

**84.** (1) Except for the purpose of this Act or for the prosecution of an offence or pursuant to an order of court, a [person](#) who has, pursuant to any powers conferred under this Chapter, obtained access to any information may not disclose such information to any other [person](#).

(2) Any [person](#) who contravenes subsection (1) is guilty of an offence and liable on conviction to a fine or to imprisonment for a period not exceeding six months.

## **CHAPTER XIII**

### **CYBER CRIME**

#### **Definition**

**85.** In this Chapter, unless the context indicates otherwise—

"access" includes the actions of a [person](#) who, after taking note of any [data](#), becomes aware of the fact that he or she is not authorised to access that [data](#) and still continues to access that [data](#).

#### **Unauthorised access to, interception of or interference with data**

**86.** (1) Subject to the Interception and Monitoring Prohibition Act, 1992 (Act No. 127 of 1992), a [person](#) who intentionally accesses or intercepts any [data](#) without authority or permission to do so, is guilty of an offence.

(2) A [person](#) who intentionally and without authority to do so, interferes with [data](#) in a

way which causes such [data](#) to be modified, destroyed or otherwise rendered ineffective, is guilty of an offence.

(3) A [person](#) who unlawfully produces, sells, offers to sell, procures for use, designs, adapts for use, distributes or possesses any device, including a computer program or a component, which is designed primarily to overcome security measures for the protection of [data](#), or performs any of those acts with regard to a password, access code or any other similar kind of [data](#) with the intent to unlawfully utilise such item to contravene this section, is guilty of an offence.

(4) A [person](#) who utilises any device or computer program mentioned in subsection (3) in order to unlawfully overcome security measures designed to protect such [data](#) or access thereto, is guilty of an offence.

(5) A [person](#) who commits any act described in this section with the intent to interfere with access to an [information system](#) so as to constitute a denial, including a partial denial, of service to legitimate users is guilty of an offence.

### **Computer-related extortion, fraud and forgery**

87. (1) A [person](#) who performs or threatens to perform any of the acts described in [section 86](#), for the purpose of obtaining any unlawful proprietary advantage by undertaking to cease or desist from such action, or by undertaking to restore any damage caused as a result of those actions, is guilty of an offence.

(2) A [person](#) who performs any of the acts described in [section 86](#) for the purpose of obtaining any unlawful advantage by causing fake [data](#) to be produced with the intent that it be considered or acted upon as if it were authentic, is guilty of an offence.

### **Attempt, and aiding and abetting**

88. (1) A [person](#) who attempts to commit any of the offences referred to in [sections 86](#) and [87](#) is guilty of an offence and is liable on conviction to the penalties set out in [section 89](#)(1) or (2), as the case may be.

(2) Any [person](#) who aids and abets someone to commit any of the offences referred to in [sections 86](#) and [87](#) is guilty of an offence and is liable on conviction to the penalties set out in [section 89](#)(1) or (2), as the case may be.

### **Penalties**

89. (1) A [person](#) convicted of an offence referred to in sections [37](#)(3), [40](#)(2), [58](#)(2), [80](#)(5), [82](#)(2) or [86](#)(1), (2) or (3) is liable to a fine or imprisonment for a period not exceeding 12 months.

(2) A [person](#) convicted of an offence referred to in [section 86](#)(4) or (5) or [section 87](#) is liable to a fine or imprisonment for a period not exceeding five years.

## **CHAPTER XIV**

### **GENERAL PROVISIONS**

#### **Jurisdiction of courts**

90. A court in the Republic trying an offence in terms of this Act has jurisdiction where—
- the offence was committed in the Republic;
  - any act of preparation towards the offence or any part of the offence was committed in the Republic, or where any result of the offence has had an effect in the Republic;
  - the offence was committed by a South African citizen or a [person](#) with permanent residence in the Republic or by a [person](#) carrying on business in the Republic; or
  - the offence was committed on board any ship or aircraft registered in the Republic or on a voyage or flight to or from the Republic at the time that the offence was committed.

### **Saving of common law**

91. This Chapter does not affect criminal or civil liability in terms of the common law.

### **Repeal of Act 57 of 1983**

92. The Computer Evidence Act, 1983, is hereby repealed.

### **Limitation of liability**

93. Neither the State, the [Minister](#), nor any employee of the State is liable in respect of any act or omission in good faith and without gross negligence in performing a function in terms of this Act.

### **Regulations**

94. The [Minister](#) may make regulations regarding any matter that may or must be [prescribed](#) in terms of this Act or any matter which it is necessary or expedient to [prescribe](#) for the proper implementation or administration of this Act.

### **Short title and commencement**

95. This Act is called the Electronic Communications and Transactions Act, 2002, and comes into operation on a date fixed by the President by proclamation in the *Gazette*.

## **SCHEDULE 1**

(see [section 4\(3\)](#))

<b>Item</b>	<b>Column A</b>	<b>Column B</b>
1.	Wills Act, 1953 (Act No.7 of 1953)	11, 12, 13, 14, 15, 16, 18, 19 and 20
2.	Alienation of Land Act, 1981 (Act No. 68 of 1981)	12 and 13
3.	Bills of Exchange Act, 1964 (Act No. 34 of 1964)	12 and 13
4.	Stamp Duties Act, 1968 (Act No. 77 of 1968)	11, 12, 14

## SCHEDULE 2

(see [section 4\(4\)](#))

1.	An agreement for alienation of immovable property as provided for in the Alienation of Land Act, 1981 (Act No. 68 of 1981).
2.	An agreement for the long-term lease of immovable property in excess of 20 years as provided for in the Alienation of Land Act, 1981 (Act No. 68 of 1981).
3.	The execution, retention and presentation of a will or codicil as defined in the Wills Act, 1953 (Act No.7 of 1953).
4.	The execution of a bill of exchange as defined in the Bills of Exchange Act, 1964 (Act No. 34 of 1964).